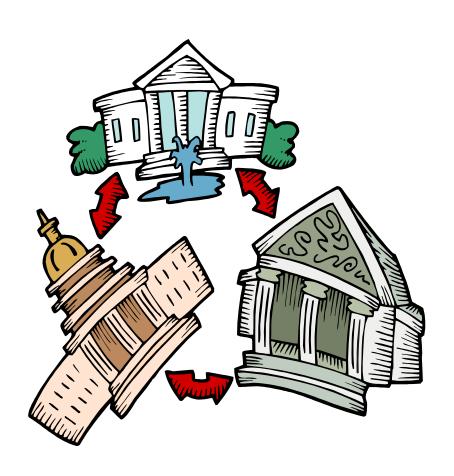
# Welcome to the LAR Statewide Workshop

**TASSCUBO Budget Committee** 

# **Legislative Process**



# **Texas State Legislature**

- In session every two years
- Odd numbered years from January to May
- Must pass the State Budget (General Appropriations Act) for the next biennium

# Legislative Cycle (GAA)

LAR

 LAR's submitted by all State Agencies and Institutions of Higher Education

Legislative Cycle

- Base Bill(s), prepared by the LBB is filed
- House and Senate create and pass separate GAA
- Conference committee creates the final GAA

**GAA** 

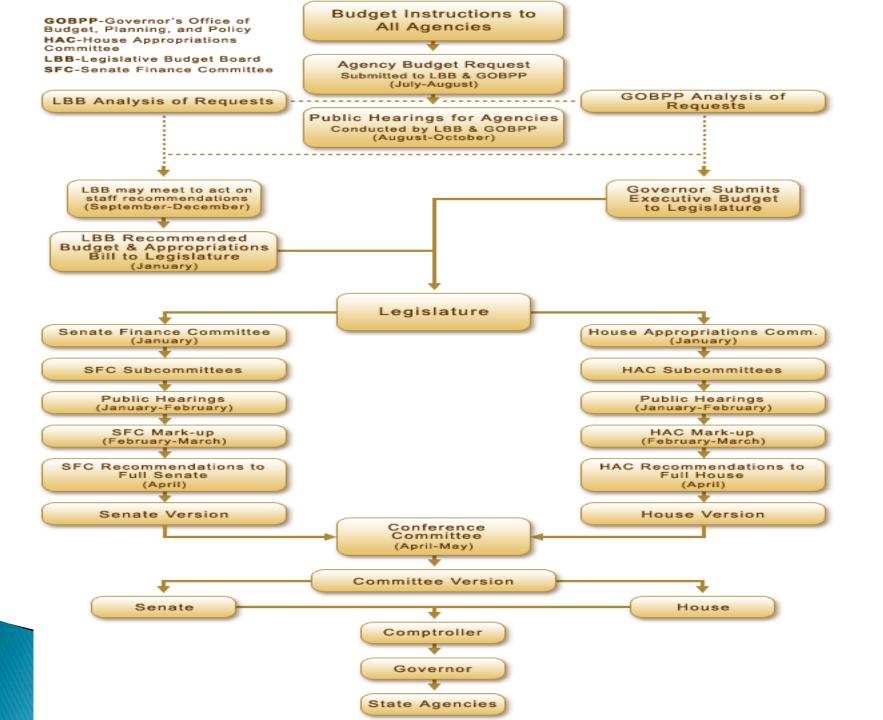
 Conference Committee version of GAA is passed by the House and Senate at end of May

# Legislative Cycle (GAA) FY 2020 – FY 2021

April 2018	Base Reconciliation Instructions Issued
May 2018	Budget (LAR) instructions issued by LBB and GOBPP
June 2018	Base Reconciliation is due
June – July 2018	LBB provides GR Target to Institutions
August 2018	Agency Budget Request (LAR) submitted to LBB & GOBPP
August – September 2018	Public Hearings conducted by LBB and GOBPP
October 2018	LAR Updates submitted

# Legislative Cycle (GAA) FY 2020 – FY 2021

January 2019	House and Senate each file a Base Bill
January 2019	House and Senate committees and subcommittees named
January – February 2019	House and Senate GAA Hearings
February – April 2019	House and Senate create and approve separate versions of the GAA
April – May 2019	Conference Committee creates final version of the GAA
May 2019	House and Senate approval Conference Committee version of GAA



# **General Appropriations Act GAA**

# **General Appropriations Act (GAA)**

- Also known as Appropriation Bill
- State Budget for the next biennium
- Appropriations for each state agency and institution of higher education
- Riders for both higher education and all state agencies
- Online version of GAA is available on the LBB website www.lbb.state.tx.us

Article III of the GAA contains the following information for each higher education institution:

- Method of Financing
- Number of Full-Time-Equivalents (FTE) FTE Cap
- Informational Listing of Appropriated Funds
  - Appropriation by Goals and Strategies
- Performance measure targets
- Institution Specific Riders

#### THE UNIVERSITY OF TEXAS AT DALLAS

ror the	rears Ending
August 31,	August 31,
2018	2019

For the Vous Ending

Method of Finance

Lump Sum Appropriation

	-	2018	-	2019
Method of Financing:		C A A C - 1		
General Revenue Fund	S	89,546,708	S	88,858,840
General Revenue Fund - Dedicated				
Estimated Board Authorized Tuition Increases Account No. 704 Estimated Other Educational and General Income Account No.		8,476,350		8,476,350
770		66,169,579		67,310,483
Subtotal, General Revenue Fund - Dedicated	\$	74,645,929	8	75,786,833
Total, Method of Financing	5	164,192,637	5	164,645,673
Items of Appropriation:				APA 1-15-
Educational and General State Support	S	164,192,637	\$	164,645,673
Grand Total, THE UNIVERSITY OF TEXAS AT				
DALLAS	S	164,192,637	S	164,645,673

This bill pattern represents an estimated 25.1% of this agency's estimated total available funds for the biennium.

FTE Cap

Number of Full-Time-Equivalents (FTE)-	120.00	2.50
Appropriated Funds	1,723.2	1,723.2

A. Goal: INSTRUCTION/OPERATIONS				
Provide Instructional and Operations Support.  A.1.1. Strategy: OPERATIONS SUPPORT	5	109,199,443	S	109,199,443
A.1.2. Strategy: TEACHING EXPERIENCE SUPPLEMENT	S	1,196,648	5	1,196,648
A.1.3. Strategy: STAFF GROUP INSURANCE PREMIUMS	5	7,972,538	S	8,336,277
A.1.4. Strategy: WORKERS' COMPENSATION INSURANCE	S	91,800	5	91,800
A.1.5. Strategy: UNEMPLOYMENT COMPENSATION				4.664
INSURANCE	S	91,800	5	91.800
A.1.6. Strategy: TEXAS PUBLIC EDUCATION GRANTS	S	4,993,687	5	5,082,986
A.1.7. Strategy: ORGANIZED ACTIVITIES	\$	6,360,160	S	6,360,160
Total, Goal A: INSTRUCTION/OPERATIONS	5	129,906,076	S	130,359,114
B. Goal: INFRASTRUCTURE SUPPORT				
Provide Infrastructure Support.				
B.1.1. Strategy: E&G SPACE SUPPORT	S	15,601,478	\$	15,601,478
Educational and General Space Support.				
B.1.2. Strategy: TUITION REVENUE BOND RETIREMENT	S	8,757,062	S	8,757,062
Total, Goal B: INFRASTRUCTURE SUPPORT	\$	24,358,540	5	24,358,540
C. Goal: NON-FORMULA SUPPORT				
Provide Non-formula Support.				
C.1. Objective: RESEARCH				
C.1.1. Strategy: CENTER FOR APPLIED BIOLOGY	S	270,786	\$	270,785
C.1.2. Strategy: NANOTECHNOLOGY	S	108,315	\$	108,314
C.1.3. Strategy: MIDDLE SCHOOL BRAIN YEARS	S	990,302	\$	990,302
C.2. Objective: PUBLIC SERVICE				402.415
C.2.1. Strategy: ACADEMIC BRIDGE PROGRAM	S	438,415	\$	438,415
Intensive Summer Academic Bridge Program.				
C.3. Objective: INSTITUTIONAL SUPPORT		15,000		
C.3.1. Strategy: SCIENCE, ENGINEERING, MATH	5	65,777	5	65,777
Total, Goal C: NON-FORMULA SUPPORT	S	1,873,595	S	1,873,593

Strategies

Goals

## **Strategies**

Institutions of Higher Education receive lump sum appropriations. So unlike other state agencies, higher education institutions are not bound to spend the appropriation within the specified strategy with the exception of Tuition Revenue Bond debt service.

- Types of Strategies
  - Formula
  - Appropriation Set Asides
  - Non-formula Support (formerly Special Items)
  - Other Common Strategies
  - Institution Specific Strategies

## **Formula Strategies**

#### **General Academic Institutions:**

- Operations Support
- Teaching ExperienceSupplement
- ▶ E & G Space Support

#### **Health Related Institutions:**

- Instruction & Operations Support
  - Medical, Dental, Biomedical Science, Nursing, Allied Health, Pharmacy, Public Health
- Graduate Medical Education
- Research Enhancement
- E & G Space Support
- Mission Specific Formulas

## **Strategies**

#### **E & G Set Asides:**

- Texas Public Education Grants (TPEG)
- Organized Activity fees
- Staff Group Insurance Premiums
- Dental Loans (HRIs only)

#### **Other Common Strategies:**

- Tuition Revenue Bond Debt Service
- Worker's Compensation
- UnemploymentCompensation
- Research funds (GAIs only)

## **Strategies**

#### Non-Formula Support

Non-formula Support items are appropriated in a Nonformula Support goal in the Bill Pattern. These items are unique to each institution and were appropriated with a specific Legislative intent. Special reporting for these strategies is required in Schedule 9 of the LAR.

#### **Institution Specific**

Other strategies may exist within each institution's bill pattern to support its unique regional or statewide mission

2. Performance Measure Targets. The following is a listing of the key performance target levels for The University of Texas at Dallas. It is the intent of the Legislature that appropriations made by this Act be utilized in the most efficient and effective manner possible to achieve the intended mission of The University of Texas at Dallas. In order to achieve the objectives and service standards established by this Act, The University of Texas at Dallas shall make every effort to attain the following designated key performance target levels associated with each item of appropriation.

Performance Measure Targets

	2018	2019
A. Goal: INSTRUCTION/OPERATIONS		
Outcome (Results/Impact):		
Percent of First-time, Full-time, Degree-seeking		
Freshmen Who Earn a Baccalaureate Degree within Six		
Academic Years	68.24%	68.74%
Percent of First-time, Full-time, Degree-seeking		
Freshmen Who Earn a Baccalaureate Degree within Four		
Academic Years	53.72%	54.22%
Persistence Rate of First-time, Full-time,	44.6	B. C. S. C.
Degree-seeking Freshmen Students after One Academic		
Year	85.9%	86.4%
Certification Rate of Teacher Education Graduates	99%	99%
Percent of Baccalaureate Graduates Who Are First		
Generation College Graduates	30%	30%
Percent of Incoming Full-time Undergraduate Transfer	1	1,4117
Students Who Graduate within Four Years	74.3%	75.41%
Percent of Incoming Full-time Undergraduate Transfer		1,100
Students Who Graduate within Two Years	31.03%	31.49%
Percent of Lower Division Semester Credit Hours Taught	2.000	
by Tenured or Tenure-Track Faculty	29%	31%
Dollar Value of External or Sponsored Research Funds		
(in Millions)	60	61
A.1.1. Strategy: OPERATIONS SUPPORT		
Efficiencies:		
Administrative Cost as a Percent of Total Expenditures	9%	9%
Average Cost of Resident Undergraduate Tuition And	274	270
Fees For 15 Semester Credit Hours	6.081	6,279
1 ccs 1 of 12 bettleset break Hours	0,001	0,277

### Riders

- Riders in the GAA are laws that must be followed for the biennium
- Institution Specific Riders in each institution's bill pattern
- Higher Ed specific riders in Article III
- Riders for all agencies in Article IX

- 5. Estimated Appropriation and Unexpended Balance. Included in the amounts appropriated above are: (1) estimated appropriations of amounts available for distribution or investment returns out of the Permanent Endowment Fund for The University of Texas Health Science Center at Tyler No. 816 and (2) estimated appropriations of the institution's estimated allocation of amounts available for distribution out of the Permanent Health Fund for Higher Education No. 810.
  - a. Amounts available for distribution or investment returns in excess of the amounts estimated above are also appropriated to the institution. In the event that amounts available for distribution or investment returns are less than the amounts estimated above, this Act may not be construed as appropriating funds to makeup the difference.
  - b. All balances of estimated appropriations from the Permanent Endowment Fund for The University of Texas Health Science Center at Tyler No. 816 and of the institution's allocation from the amounts available for distribution out of the Permanent Health Fund for Higher Education No. 810, except for any General Revenue, at the close of the fiscal year ending August 31, 2017, and the income to said fund during the fiscal years beginning September 1, 2017, are hereby appropriated. Any unexpended appropriations made above as of August 31, 2018, are hereby appropriated to the institution for the same purposes for fiscal year 2019.

Institution Specific Rider

# **LAR Structure**

#### **LAR Method of Finance**

Unless otherwise instructed by the LBB, institutions should only include the funding sources included in the GAA Method of Finance section for the current biennium

 Institutional (Designated) Tuition is not appropriated through the GAA and should not be included as a Method of Finance in the LAR

### LAR Schedules

- Two types of LAR Schedules
  - Schedules required by all state agencies
  - Specific schedules for Higher Education
- LAR Schedules can be grouped into the following categories
  - Schedules Directly Impacting the GAA
  - Informational Schedules
  - Schedules not required by Higher Education

## Schedules Directly Impacting the GAA

	Schedule	Comments
2B	Summary of Base Request by MOF	Used by LBB to create GR target
2D 2G	Summaries of Objective Outcomes	Used by the LBB to set the performance measure target for key measures
3A	Strategy Request Schedules	Base Budget Request for the next biennium. Allocate GR target to the various strategies.
3B	Rider Revisions and Additions Request	Request changes to GAA Riders
4A – C	Exceptional Item Requests	Institution's budget request over and above the GR target
6H	Estimated Total of All Funds Outside the GAA	Used to create the % included in each institution's bill pattern:  This bill pattern represents an estimated X% of this agency's estimated total available funds for the biennium
61	Allocation of Biennial Reductions	Outlines institutional preference for allocation of a GR Reduction

# Higher Education Schedules Directly Impacting the GAA

Schedule		Comments
1A	Other Educational and General Income	Used to establish appropriations for Fund 770 and 704
1B	Health Related Institutions Patient Income	Used to generate an informational rider regarding HRI patient income. Does not impact appropriations.
3A - D	Staff Group Insurance Data Elements	Used to calculate the staff group insurance appropriations for each institution
7	Personnel	Used to establish the FTE cap

### **Informational Schedules**

	Schedule	Comments
	Administrator's Statement	Most commonly reviewed information in the LAR.
	Organizational Chart	
2A 2C 2E 2F	Summaries of request	This are reports generated from information included in the Strategy Request and Exceptional Item Request schedules
3C	Rider Appropriations and Unexpended Balances Request	This schedule rarely applies to Higher Education
6A	Historically Underutilized Business	
6B	Current Biennium One-Time Expenditures	
6F	Advisory Committee Supporting Schedule	
6G	Homeland Security Funding Schedule	
6J	Behavioral Health Funding Schedule	
8	Summary of Requests for Capital Project Financing	

# **Informational Higher Ed Schedules**

	Schedule	Comments
2	Selected Educational, General and Other Funds	
4	Computation of OASI	
5	Calculation of Retirement Proportionality and Differential	
6	Capital Funding	
8A – D	Tuition Revenue Bond Schedules	
9	Special Item Information	

# Schedules not Required by Higher Ed

	Schedule	Comments
5 A - E	Capital Budget	
6 C – D	Federal Funds	
6 E	Estimated Revenue Collections	
7A	Administrative and Support Costs (Direct and Indirect)	

## **LAR Request**

- Base Request
  - Within the GR target provided to each institution by the LBB
  - Formula funding is not included in the base request; it is calculated at the statewide level
- Exceptional Item Request
  - Over and above the base request
  - May include increase in existing strategy or creation of new strategy

## LAR Request

- October Update
  - Update revenues on Schedule 1 for 2018
  - Update Base Reconciliation with final 2018 expenditures of GRD (due to updated tuition in schedule 1)
  - Update Schedules 4 & 5
  - Update any strategies that tie to schedule 1 (Staff Group Insurance, TPEG, Medical Loans)
  - Any other updates requested by the LBB as they reviewed your August Submission
- 3A & 3B will be updated in January

## **LAR Timeline**

#### **Timeline is Short**

Jan. 2018 LBB/Governor's Office begin

work on LAR instructions

Spring 2018 Admissions offers for Fall 2018. Non-semester

length courses that count in summer may have

begun as early as Feb.

May 2018 LAR instructions Issued

June 2018 Start of Base Period when Summer 2018

begins.

Aug. 2018 LARs due. Fall 2018 Semester.

Sept. 2018 LAR Hearings

Oct. 2018 LAR updates

Jan. 2019 Session begins. Base Bill filed.

- The Administrator's Statement is the narrative summary of your institution's priorities and LAR requests
- Content varies by institution. Ideas could include:
  - Unique characteristics of your institution
  - Recent accomplishments
  - Improvement in key metrics (degrees awarded, retention, enrollment growth, etc.)
  - Challenges to your institution
  - Ways your institution is addressing state needs
  - etc.

#### Required elements:

- For System Offices and Independents, include a reference to the Board of Regents being listed on the Organizational Chart
- Brief narrative explaining the approach in preparing the 10% Base Reduction Exercise

#### Be sure to include:

- Exceptional Item Requests: description of the program and funding request by year and MOF
- Tuition Revenue Bond (TRB) Requests: description of project, include both the total project cost and the TRB request so your institutional match is clear
- Any standard language required by your System Office

#### Pointers:

- Limited to 30,000 characters in ABEST
- No charts or graphs
- Get started drafting this early in the process so that it can get all the various levels of review required at your institution/system (president, VPs, GR, other?)
- This is the only part of the LAR read by many capitol staff. It is important to have a strong, well written Administrator's Statement.

## **Exceptional Items**

Exceptional Items are requests for <u>new</u> funding over the baseline request

#### Exceptional items include:

- Increased funding for existing non-formula support (formerly special items)
- Funding for new programs
- Funding for debt service for <u>new</u> TRB requests
- Restoration of cuts made by policy letter

#### Exceptional Items do NOT include:

- Baseline funding for existing non-formula support or programs
- Increased funding anticipated in formula strategies
- Increases in debt service for existing TRBs. This is current practice. The policy letter that accompanies the LAR instructions will lay this out.
- You have to develop the same data elements for Exceptional Items as you do for other strategies (OOE, MOF, FTEs)

- Exceptional Items appear in the LAR in several places:
  - Administrator's Statement
  - Summary of Request,
    - 2E, Summary of Exceptional Items Request
    - 2F, Summary of Total Request by Strategy
    - 2G, Summary of Total Request Objective Outcomes
  - Schedule 3.A.1, Program-Level Request Schedule
  - Schedule 4
    - 4.A. Exceptional Item Request
    - · 4.B. Exceptional Item Allocation
    - 4.C. Exceptional Item Strategy Request
  - Schedule 9, Special Item Information

- Administrator's Statement: Include a detailed description of the request in the Administrator's Statement
  - For many staffers, the Administrator's Statement is the primary place they go for information on the exceptional items
  - Include the amount of the funding request by year and method of finance in the description

#### **Summary of Request:**

- 2E, Summary of Exceptional Items Request. Pulls data from Exceptional Item Strategy Requests. Only data entry is for 100% federally funded FTEs.
- 2F, Summary of Total Request by Strategy. Pulls data from Schedules 3 and 4. No additional data entry required.
- ▶ 2G, Summary of Total Request Objective Outcomes. Pulls data from Schedules 3 and 4. *Impacts to objective Outcomes must be separately entered into ABEST.*

#### Schedule 3.A.1, Program-Level Request:

- You will need to complete this Excel template for all programs, including all exceptional item request amounts.
- Programs based on State Budget by Program Categories, except for Institutional Enhancement
- Exceptional item requests for new non-formula support items should use the name of the non-formula support item as the program name

#### **Schedule 4 Requests for Exceptional Items**

- ▶ 4.A. Exceptional Item Request
  - You will need to complete a Schedule 4.A. for each Exceptional Item
  - Very similar to Schedule 3 Strategy Request
  - Be sure to include the additional information required in the Description / Justification section that is similar to what you include on Schedule 9 for your non-formula support items
  - Be sure to include an exceptional item request for debt service for new
     TRBs for which you are seeking statutory authorization

#### **Schedule 4 Requests for Exceptional Items**

- 4.B. Exceptional Item Allocation: Complete form for each impacted strategy for each exceptional item.
  - For the GAIs and HRIs, generally you will have two Schedule 4.Bs.
    - "Exceptional Item Request" summary of all your programmatic exceptional item requests
    - "TRB Debt Retirement" for TRB debt service for newly requested projects
  - For the A&M Agencies, generally exceptional items will tie back to program strategies. There may be instances where an exceptional item that is allocated across multiple program strategies or where one strategy is impacted by multiple exceptional items.
- 4.C. Exceptional Item Strategy Request: Totals all exceptional items for each strategy

#### Schedule 9, Special Item Information:

- For exceptional item requests for new non-formula support items (formerly special items), you will need to complete Schedule 9 for the requested item(s).
- The same guidelines used for this schedule for existing items should be used for new items.
- For requests to restore policy letter reductions, Schedule 9 is not necessary.

#### **Pointers:**

- Make sure your descriptions throughout the LAR are consistent.
- Make sure your numbers in the request are the same as in the descriptions

## **Tuition Revenue Bond Requests**

#### **Tuition Revenue Bonds**

- Tuition Revenue Bonds (TRBs) are bonds authorized by the Legislature for major construction and renovation projects
- Historically, the Legislature has also provided funding for the debt service of any authorized TRBs
- Debt service for existing TRBs is included in the baseline budget strategy request. Debt service for new requested TRBs is included in the exceptional item requests.
- Schedule 8D Tuition Revenue Bonds Request by Project, provides the detail by project of the total baseline debt service request for existing bonds

# Requests for New Tuition Revenue Bonds

- Schedule 8A: Tuition Revenue Bond Projects must be completed to provide details for any new TRB requests. This includes information from the physical plant department such as project cost, square footage, etc.
- An exceptional item must be submitted for the debt service related to the new requested bonds
- Additional information for each TRB may be required to be submitted to the THECB and is used to evaluate TRBs on a statewide level. This process is separate from the LAR process.

# Tuition Revenue Bond LAR Schedules

- Institutions and Systems are required to complete Schedules 8 A-D for TRBs
  - Schedules 8A Tuition Revenue Bond Projects provides details for new TRB requests
  - Schedule 8B Tuition Revenue Bond Issuance History
  - Schedule 8C Revenue Capacity for Tuition Revenue Bond Projects completed by the systems (or at institution for the independents) and included in the System Offices LAR
  - 8D Tuition Revenue Bonds Request by Project provides the detail by project of the total baseline debt service request for existing bonds. This schedule should tie to Schedule 3A, Strategy Request for TRB debt service.

## **Tuition Revenue Bond Requests**

#### **Pointers:**

- Use standard assumptions for debt service calculations.
   System offices will likely provide.
  - In the past, higher education has generally used 6 percent for 20 year bonds
- Make sure the description and numbers tie to what is in the Administrator's Statement

# Base Reconciliation Process Including 1A, 4 and 5

# Schedule 1A: Other Educational and General Income

- Used to calculate the estimated appropriations for Other Educational and General Income
- Do not include Designated Tuition
- Report all tuition waived, rebated, etc. (items which you do not receive formula funding)
- Reconcile waivers and exemptions to IFRS



## **Gross Tuition- Resident**

Actual statutory tuition assessed to Texas resident graduate & undergraduate students (TX. Educ. Code Ann. Sec. (TECA) 54.051X)

- Tuition should be @ gross (do not reduce by waivers or exemptions)
- DO NOT include Designated Tuition

Actual Board Authorized Tuition charged to resident graduate students (TECA 54.008)

• Board Authorized Tuition (BAT) assessed to resident graduate students, gross (do not reduce by waivers or exemptions).

Tuition increases charged to resident doctoral students with hours in excess of 100 (TECA 54.012)

Tuition increases charged to resident undergraduate students with excessive hours above degree requirements (TECA 61.0595

Tuition increases charged to resident undergraduate students for repeated hours (TECA 54.014)

• a.k.a. "3-Peat"

## **Gross Non-Resident Tuition**

Actual statutory tuition assessed to nonresident graduate & undergraduate students

- NOTE: tuition should be at gross (do not reduce by waivers or exemptions)
- DO NOT include Designated Tuition

Actual Board Authorized Tuition charged to non-resident graduate students (TECA 54.008)

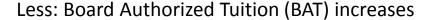
• Board Authorized Tuition (BAT) assessed to non-resident graduate students, gross (do not reduce by waivers or exemptions).

Tuition increases charged to non-resident doctoral students with hours in excess of 100 (TECA 54.012)

Tuition increases charged to non-resident undergraduate students with excessive hours above degree requirements (TECA 61.0595)

Tuition increases charged to non-resident undergraduate students for repeated hours (TECA 54.014)

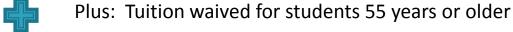
- Less: Resident Waivers and Exemptions
  - Waivers and exemptions of statutory tuition as reported in IFRS: EXCLUDE Hazlewood Exemptions
    - Remissions = Waivers
- Less: Non-Resident Waivers and Exemptions
- Less: Hazlewood Exemptions
  - On Statutory Tuition DO NOT INCLUDE ANY HAZLEWOOD ON DESIGNATED TUITION



- Actual tuition assessed to graduate students under TECA 54.008, net of any exemptions and waivers
  - The purpose of netting this line item by its associated waivers is to insure that the actual BAT is reported



- Actual tuition assessed under authority provided by TECA 54.012
- Less: Tuition increases charged to undergraduate students with excessive hours above degree requirements
- Actual tuition assessed to undergraduate students under authority provided by TECA 64.0595



Waived by authority of TECA 54.263

- Less: Tuition for repeated or excessive hours
  - Charged by authority of TECA 54.014
- Plus: Tuition Waived for Texas Grant recipients
  - Waived by authority of TECA 56.307
  - Less: Transfer of funds for Texas Public Education Grants (TPEG) & Emergency Loans
    - Statutory tuition transferred by authority of TECA 56c and TECA 56d
    - Less: Transfer of funds (2%) for Physician Loans (Medical Schools)
    - Less: Statutory tuition set aside for Doctoral Incentive Loan Program
    - Statutory tuition transferred by authority of TECA 56.095
      - Report FY2015 only. 56.095 repealed effective 9/1/2015

- Less: Other authorized deduction
- LBB must approve any deductions
  - e.g.: UNT transferred tuition to "start up" university (UNT-D)

- Plus: Other authorized additions
- LBB must approve any additions
  - e.g.: UNT-D received transfer from UNT

- Plus: Special course fees
- Statutorily required course fees (TECA 54.504)
- Plus: Laboratory fees
- Statutorily required laboratory fees (TECA 54.501)

### Other Income

• Report total annual distributions by state comptroller. This is unspent revenues collected and required to be deposited in the state treasury Interest on Local Funds in state treasury related to student tuition and fees. • Report total annual interest earnings on state funds held in local Interest on local funds in local depositories depositories. Other Income (Itemize) • Report Miscellaneous Income • Actual university proportional share of O.A.S.I. – state paid employees Less: O.A.S.I. applicable to educational and only general local funds payrolls Actual university proportional share of TRS and ORP – state paid Less: TRS and ORP proportionality for employees only educational and general funds Actual university share of proportional faculty and staff group insurance Less: Staff Group Insurance Premiums premiums - state paid employees only

Equals: Total Other Educational & General Income (formula amounts)

## Reconciliation to Summary of Request

Add back selected items deducted above in order to provide control total for "Total, General Revenue Fund-Dedicated" used as method of finance (MOF) in LAR.

• Include all items necessary to reconcile to Summary of Request – (to include but not limited to TPEG, Staff Group Insurance, Organized Activities, Board Authorized Tuition, Tuition due to Excessive Hours)

Equals: Total Educational & General Income (on Summary of Request)

**Base Reconciliation link** 

## Schedule 1A (continued)

- Make sure the following items are equal to the individual strategies:
  - TPEG
  - Organized Activities
  - Staff group insurance premiums paid from Other E&G funds
  - Medical Loans (HRI's only)
- Make sure the following items are equal to the amounts shown on Schedules 4 and 5
  - ORP (exclude differential) & TRS for Other E&G Proportional Contribution
  - OASI for Other E&G Funds

## Schedule 1A (continued)

- For FY 2017 and FY 2017, the bottom line will not necessarily tie to the total MOF in your strategies
  - The MOF in your strategies for FY 2017 should equal what you actually spent as entered in USAS.
  - If you didn't spend all you collected in FY 2017, you could spend all of your FY 2018 revenues plus unexpended balance from FY 2017
- For FY 2019 it should be equal.
  - Assuming you spend all you collect

# Schedule 4: Computation of OASI

- Provides information for actual and estimated OASI for fiscal years 2017 through 2021
- This information is used to calculate the amount to be deducted from the Other E&G Estimates in Schedule 1
- This form requires two calculations:
  - (1)Total OASI from APS 011
  - (2) Allocation of total OASI between GR and GRD

Resources: APS011

#### Schedule 5: Calculation of Retirement Proportionality and ORP Differential

- Provides detail for actual and estimated proportionality and Optional Retirement
   Program differential for fiscal years 2017 through 2021
  - Year 1 actual TRS and ORP comes from APS 011
  - Back in to Gross Payroll based upon TRS and ORP percentages
  - ORP Differential as recorded in accounting for year 1
  - Back in to Gross Payroll based upon Differential percentage
- ORP Differential is the institution's share of retirement benefits between (6.6 percent in FY 2018) and 8.5 percent of salary amounts paid to the ORP for eligible employees hired prior to September 1, 1995.

Resources:

APS011

TRS and ORP

percentages by year

Rates	2015	2016	2017	2018	2019
TRS	6.8%	6.8%	6.8%	6.8%	6.8%
ORP	6.6%	6.6%	6.6%	6.6%	6.6%
ORP Differential	1.9%	1.9%	1.9%	1.9%	1.9%

- Identifies the sources from which funds have been appropriated, expended, budgeted, and requested
- Is a reconciliation of original appropriations to expended
- Becomes the basis for GR and GR-D funding limit to prepare baseline request for 2020-2021
  - Very important to calculate accurately
- Will be prepared three separate times



#### General Revenue

- Enter the regular appropriation amounts from the GAA for years 1-3
- Enter any supplemental or special appropriations (e.g. Hazlewood)

#### GR Dedicated Funds:

- Start with Regular Appropriations for years 1-3 (from appr. bill)
- <u>"Revised Receipts"</u> use to adjust to actual **revenue** collections above or below the MOF in appr. Bill (hint: regular appropriations plus revised receipts should equal schedule 1A revenue)
- "Adjustment to Expended" adjust to actual amount expended for FY 2017 and estimated for FY 2018
  - Schedule 1A = Income Base Recon = Expenditures

#### Other tips:

- Years 4 and 5 baselines are non-formula such as:
  - WCI
  - TRB
  - Special Items
  - GIP
  - TPEG
  - Organized Activities
- Board authorized tuition should tie to Schedule 1A
- MOF totals should tie to your Strategy (3A) amounts by MOF

#### FTE's on the Base Recon

- Start with authorized FTE limit from the bill pattern as a "regular appropriation"
- Show authorization for additional FTE's (lessor of 50 FTE or 110% found in Art IX, Sec 6.10) as a "rider appropriation"
- List the number of FTE's above or below the cap for FY 2017 (above or below bill pattern FTE's plus additional FTE's allowed in Sec 6.1)
- ▶ Total adjusted FTE's for 2017 should equal the average of the 4 quarters reported to the SAO (use "unauthorized above/below" to adjust from appropriated + authorized additional)
- 2018 should represent estimated
- Must tie to the total for each fiscal year in Summary of Base Request by MOF and to appropriated FTE's in Schedule 7

Example:		
"Regular" appropriations found in the bill pattern	1,000	
+ "Rider" appropriations Art IX, Sec 6.1	50	*approval not needed for these
= Total Authorized	1,050	*this line is not found on the base recon
"+ or - unauthorized number above (below) cap	200	
Total, Adjusted FTE's	1,250	*tie to SAO report

#### Schedules that impact Base Reconciliation

- Schedule 1A Other E&G Income
- Schedule 4 & 5
- Schedule 7 Personnel
- Schedule 3A Strategy Request

#### Non-LAR schedules that impact Base Reconciliation

- ABEST/USAS Reconciliation
- FTE's reported to SAO
- LAR Checklist review

## **BREAK**

## **3A Strategy Request**

### 3A. Strategies

- The Strategy request is the basic building block of the budget request. It sets out the baseline funding requested by the agency.
- Only appropriated dollars are to be included. Do not include any designated fund expenditures or method of finance.
- Required for each item in your Appropriation Bill pattern
- Includes 5 years of data:
  - Year 1 is actuals (and should tie to ABEST)
  - Year 2 is estimated actual expenditures
  - Year 3 is budgeted expenditures
  - Year 4 and 5 are future estimates
- For formula strategies (Ops support, teaching experience and E&G space support), year 4 and 5 should be \$0. We do not request formula funding in the LAR

### 3A. Strategies

#### Components:

- Header
- Performance Measures
  - Actual performance for FY 17, estimated for FY 18 & 19, requested for FY 20 & 21
  - "Key" measures are those cited in the GAA
  - "non-Key" are not in the GAA, but are a part of the strategic planning and budget structure
- Objects of Expense
  - Enter strategy costs by the objects of expense (list with definitions are on the LBB website)
- Method of Finance
  - Funding Sources for expenses Fund 001, 704, 770, etc...
  - Show the amount expended by MOF, total should tie to total Objects of Expense above. The sum of all strategies should tie to the Base Reconciliation for years 1-3 and to the GR target provided by the LBB for years 4-5.

## 3A. Strategies

- Components (Cont'd):
  - FTE's
    - Total number of full-time equivalents for each strategy
  - Description/Justification & External/Internal Factors
    - LBB instructions provide a list of items to be included
    - See Consistency Standards for statewide descriptions
    - Special Items descriptive narrative of special item that articulates institutional priority and connection to State goals and objectives.
  - External/Internal Factors Impacting Strategy
    - See Consistency Standards

# 3A. Strategies MOF (General Academics)

	1					
Strategy	Method of Finance	Description	FY 17	FY 18	FY 19	FY 20 & 21
Operations Support	GR (1) and E&G (704,770)	Determined via Formula	Actual	Estimate	Budget	Zero
Teaching Experience Supplement	GR (1) and E&G (704,770)	Determined via Formula	Actual	Estimate	Budget	Zero
Staff Group Insurance Premiums	E&G (770)	Sum-certain amount based on estimated employment as of December 1st	Actual	Estimate	Budget	Estimate
Workers' Compensation Insurance	GR (1)	Sum-certain amount, for UT and A&M institutions only	Actual	Estimate	Budget	Estimate
Texas Public Education Grants	E&G (770)	15% of resident tuition and 3% of non-resident tuition at each institution is set aside for these grants	Actual	Estimate	Budget	Estimate
Hold Harmless	GR (1)	Determined based on legislative decision	Actual	Estimate	Budget	Estimate
Organized Activities	E&G (770)	Generally E&G income at institutions that operate income-producing enterprises as part of an educational program, not used as a formula MOF	Actual	Estimate	Budget	Estimate
E&G Space Support	GR (1) and E&G (704,770)	Determined via Formula	Actual	Estimate	Budget	Zero
Tuition Revenue Bond Retirement	GR (1)	Allocated for debt service payments	Actual	Estimate	Budget	Estimate
Special Items (various)	GR (1)	Primarily all special items are funded 100% with GR	Actual	Estimate	Budget	Estimate
Research Development, Competitive Knowledge, Core Research Support and Comprehensive Research Fund	GR (1)	Determined via Formula	Actual	Estimate	Budget	Zero

E&G is also called General Revenue Dedicated (GRD) and Estimated Other E&G

# Schedule 3A Strategy Request-Formula and Other Common Strategies

The following verbiage should be included in the strategy description and justification section for formula funded and other common strategies. Verbiage should not be included in the Internal/External factors section.

#### **Instruction and Operation Formula**

- The Instruction and Operations Formula provides funding for faculty salaries, departmental operating expense, library, instructional administration, research enhancement, student services and institutional support.
- The funds are distributed on a weighted semester credit hour basis. The rate per weighted semester credit hour is established by the Legislature each biennium.

#### Teaching Experience Supplement

- The Teaching Experience Supplement formula provides an additional weight of 10 percent to lower and upper division semester credit hours taught by tenured and tenure-track faculty.
- The Infrastructure Support formula distributes funding associated with plant-related formulas and utilities. This formula is driven by the predicted square feet for universities' educational and general activities produced by the Coordinating Board Space Projection Model.

#### Infrastructure Support

• The portion of the formula related to utilities is adjusted to reflect differences in unit costs for purchased utilities, including electricity, natural gas, water and wastewater, and thermal energy.

#### Research Development Fund

- The Research Development Fund (RDF) is distributed among eligible institutions based on the average amount of restricted research funds expended by each institution per year for the three preceding fiscal years. FY 2015 is the final year of existence for the RDF.
- The purpose of these funds is to promote research capacity.

#### Competitive Knowledge Fund

• The purpose of the Texas Competitive Knowledge Fund (TCKF) is to support faculty for the purpose of instructional excellence and research. FY 2015 is the final year of existence for the TCKF.

Note – The 84<sup>th</sup> Legislature created a new research structure for the general academic institutions. It is expected that the LBB will provide guidance as to how to report the FY 2015 historical information for RDF and TCKF in your LAR submission.

#### Texas Research University Fund

- The Texas Research University Fund provides funding to The University of Texas at Austin and Texas A&M University to support faculty to ensure excellence in instruction and research.
- A legislatively determined amount of funding is allocated based on each institution's average research expenditures for the previous three-year period as reported to the Higher Education Coordinating Board.

#### Texas Comprehensive Research Fund

- The Texas Comprehensive Research Fund provides funding to promote increased research capacity at
  eligible general academic teaching institutions including those other than The University of Texas at Austin,
  Texas A&M University or any institution designated as an emerging research university under the Higher
  Education Coordinating Board's (THECB) accountability system.
- Funding is to be expended for the support and maintenance of educational and general activities, including research and student services, that promote increased research capacity.
- A legislatively determined amount of funding is allocated based on the average amount of restricted research funds expended by each institution per year for the three preceding state fiscal years as reported to THECB.

#### **Core Research Support Fund**

- The Core Research Support Fund is established to provide funding to promote increased research capacity at those institutions designated as an emerging research university under the Higher Education Coordinating Board's (THECB) accountability system.
- Funding is to be expended for the support and maintenance of educational and general activities, including research and student services, that promote increased research capacity.
- A legislatively determined amount of funding is appropriated to eligible institutions as follows: (1) 50 percent based on the average amount of restricted research funds expended by each institution per year for the three preceding state fiscal years as reported to THECB; and (2) 50 percent based on the average amount of total research funds expended by each institution per year for the three preceding state fiscal years as reported to THECB.

#### **Instruction and Operation Formula**

- The Instruction and Operations Formula provides funding for faculty salaries, departmental operating expense, library, instructional administration, student services and institutional support. (Insert one of the following sentences here based on the strategy.)
  - The formula for this strategy is based on weighted medical student headcounts.
  - The formula for this strategy is based on weighted dental student headcounts.
  - The formula for this strategy is based on weighted biomedical student full time equivalent.
  - The formula for this strategy is based on weighted nursing student full time equivalent.
  - The formula for this strategy is based on weighted pharmacy student full time equivalent.
  - The formula for this strategy is based on weighted public health student full time equivalent.
  - The formula for this strategy is based on weighted allied health student full time equivalent.
  - The rate per weighted student headcount or full time equivalent is established by the Legislature each biennium.

#### Infrastructure Support

- The Infrastructure Support formula distributes funding associated with plant support and utilities. This formula is driven by the predicted square feet for health related institutions produced by the Coordinating Board Space Projection Model.
- Because the Space Projection Model does not account for hospital space, separate infrastructure funding for hospital space at the institution is included in the total funding for hospital and patient care activities. (This paragraph would only be included for UTMB, UTMD Anderson and UTHSC Tyler).

### Research Enhancement

• The Research Enhancement formula allocates a fixed amount per year to each institution in addition to a legislatively determined percentage of the research expenditures as reported to the Texas Higher Education Coordinating Board. These funds are used to support the research activities of the institution.

#### **Graduate Medical Education**

• The Graduate Medical Education formula allocates funding based on the number of medical residents.

These funds shall be used to increase the number of resident slots in the State of Texas as well as for faculty costs related to GME.

#### **Medical Loans**

- For FY 2015 only, Section 61.539 of the Texas Education Code required the 2% of the resident medical school tuition be transferred for repayment of student loans of physicians serving in designated state agencies or economically distressed or rural medically underserved areas of the State. This transfer was repealed by the 84<sup>th</sup> Legislature effective Fall 2015.
- For institutions with Dental Schools add: Section 61.910 of the Texas Education Code requires that 2% of the resident dental school tuition be transferred for repayment of student loans of dentists subject to eligibility determinations established by the Texas Higher Education Coordinating Board. This amount is also reported in the Medical Loans strategy.

# <u>Permanent Health Fund for Higher Education (Education Code, Section</u> 63.001)

 This strategy includes the institution's allocation of the Permanent Health Fund for Higher Education established by Section 63.001 of the Texas Education Code. The purpose of these funds includes medical research, health education, treatment programs, or state matching funds for the eminent scholars fund program.

### Other Permanent Health Funds (Education Code, Section 63.101)

- Funding for this strategy is derived from annual distributions of this institution's permanent endowment fund established Section 63.101 of the Texas Education Code. These are appropriated for research and other programs that are conducted by the institution and that benefit the public health or for state matching funds for the eminent scholars fund program.
- Note: UTHSC San Antonio, UTEP, TTUHSC El Paso, TTUHSC (not El Paso) and TAMU HSC have additional purposes in Sec. 63.102(c) that should be added as appropriate.

# **All Institutions**

#### **Staff Group Insurance**

• This strategy is to provide proportional share of staff group insurance premiums paid from Other Educational and General funds.

### Worker's Compensation

• The strategy funds the Worker's Compensation payments related to Educational and General funds.

#### Texas Public Education Grants

• This strategy represents tuition set aside for the Texas Public Education Grants program as required by Section 56.033 of the Texas Education Code.

# Schedule 3A- Strategy Request- Special Items

- Schedule 9, Special Item Information should be considered the primary schedule for all continuing special item requests
- The mission statement from Schedule 9 should be used as strategy description and justification on Schedules 3A
- In the Internal and External Factors Section, use the following statement:
  - Additional information for this strategy is available in Schedule 9,
     Special Item Information

# 6I 10% Base Reduction

# Schedule 6.I 10 Percent Biennial Base Reduction Options Schedule

- Details the 10 percent General Revenue-related reduction options, in 5 percent increments, required by the Policy letter and detailed instructions issued by the Governor's Office of Budget and Policy (GOBP) and the Legislative Budget Board (LBB)
- Upon approval of the agency's 2018–19 biennial base reconciliation, the LBB and GOBP will calculate the General Revenue and General Revenue–Dedicated 10 percent amount attributed from your institution <u>NON-FORMULA</u> items for the reduction. The target amount will be communicated to the agency and entered into ABEST.



# Policy Letter

#### STATE OF TEXAS

DAN PATRICK LIEUTENANT GOVERNOR P.O. Box 12068 AUSTIN, TEXAS 78711-2068 (512) 463-0001 GREG ABBOTT GOVERNOR P.O. Box 12428 AUSTIN, TEXAS 78711-2468 (512) 463-2000 JOE STRAUS SPEAKER OF THE HOUSE P.O. Box 2910 AUSTIN, TEXAS 78768-2910 (512) 463-3000

June 30, 2016

To: State Agency Board/Commission Chairs
State Agency Heads/Executive Directors
Appellate Court Justices and Judges
Chancellors, Presidents, and Directors of Institutions and Agencies of Higher Education

Limited government, pro-growth economic policies and sound financial planning are the key budget principles responsible for Texas' economic success. During the 84th Legislative Session, we worked together to prioritize spending and made our state even stronger and more efficient. With your help, we can restrain the size and scope of government to ensure that employers are empowered to create more jobs that benefit hardworking Texans.

An initial step in developing the 2018-19 biennial budget for the State of Texas is submission of agency and institution Legislative Appropriations Requests (LAR). Detailed instructions for the submission are posted on the websites of the Legislative Budget Board (LBB) and the Office of the Governor, including a staggered schedule of submission dates.

It is imperative that every state agency engage in a thorough review of each program and budget strategy and determine the value of each dollar spent. As the starting point for budget deliberations, we are requiring each agency to trim four percent from their base appropriation levels. These levels will be provided to each agency by the Governor's Office and LBB.

Exceptions to the baseline request limitation include amounts necessary to:

- maintain funding for the Foundation School Program under current law;
- maintain public safety resources in the border region to help secure Texas;
- satisfy debt service requirements for bond authorizations;
- maintain funding at fiscal year 2017 budgeted levels plus amounts necessary to cover the
  impact of payroll growth for state pension systems and employee group benefits (not including
  payroll contributions made by state agencies and institutions of higher education for retirement
  and group health insurance), though group benefit modifications may be considered;
- maintain funding for Child Protective Services;
- maintain funding for behavioral health services programs; and
- maintain current benefits and eligibility in Medicaid programs, the Children's Health Insurance Program, the foster care program, the adoption subsidies program and the permanency care assistance program. Baseline requests for these programs should include amounts sufficient for projected caseload growth.

# Sample of Non-Formula GR Items

Workers' Compensation	GR	Local portion
Unemployment Compensation	GR	Local portion

# Non-Formula: Special Items

**Special items** are activities that are not funded by formula or direct payment but are specifically designated by the Legislature for state support. They include:

- public service items;
- research items, other than general research support;
- student nurse stipends;
- funding for separate campuses;
- accreditation program items; and
- specific one-time capital expenses.

Proposed special items are called *exceptional items* 

# Non-formula GR Items Excluded from 10% Calculation

- Tuition Revenue Bond Debt Service
- Comprehensive Research Fund
- Core Research Fund
- Texas Research University Fund
- Appropriation Adjustments/Corrections
- Other Statutory exemptions

# How to calculate the 10 Percent Biennial Reduction Amount

	Base Request 2018-19 Appropr	10% Reduction			
Non-Formula Items in the 2018-19 Appropriations Bill subject to 10% reduction:					
Special Items:					
Industrial Engineering Program	362,839	36,284			
Educational Outreach	984,714	98,471			
Institutional Enhancement (Base Funding)					
Institutional Enhancement	3,707,104	370,710			
Other Items:					
Unemployment Compensation Insurance	42,420	4,242			
Worker's Compensation Insurance	170,360	17,036			
Total	5,267,437	526,744			
	10% Reduction	526,744			

# **Entering the Data**

- Target amount will be communicated and entered into ABEST
- Submit in 5 percent increments
- Non-specific across-the-board reductions are discouraged
- Submit reductions in priority order
  - Priority 1 should have least impact on agency
- Use the comments field
- Identify the Category field from the pre-defined drop-down menu
- Include FTE's associated with reductions

Bi	ier	n	ial
	_		

2018 2019 Total

#### 1 Special Items - 1st 5%

#### Category: Program - Service Reduction (Other)

Item Comment - The following special items are critical to the mission of the University, but would

reduce each by 10%.

Strategy				
3-2-4	Industrial Engineering Program	18,142	18,142	36,284
3-3-2	Educational Outreach	49,236	49,236	98,471
	TOTAL	67,378	67,378	134,755
General	Revenue Funds	67,378	67,378	134,755
	TOTAL	67,378	67,378	134,755
FTE Red	uctions (From FY2018 and FY2019 Base Request)	1.0	1.0	2.0

#### 2 Institutional Enhancement - 1st 5%

#### Category: Program - Service Reduction (Other)

Item Comment - State baseline funding in Institutional Enhancement is critical to the academic

needs of the University. These funds are used to fund scholarships; faculty

recruitment and counter-offers, including start-up and retention packages; and other

core funding for instruction and research.

Strategy				
3-4-1	Institutional Enhancement	64,308	64,308	128,617
	TOTAL	64,308	64,308	128,617
General F	Revenue Funds	64,308	64,308	128,617
	TOTAL	64,308	64,308	128,617
FTE Redu	uctions (From FY2018 and FY2019 Base Request)	0.0	0.0	0.0

#### 3 Institutional Enhancement - 2nd 5%

#### Category: Program - Service Reduction (Other)

Item Comment - State baseline funding in Institutional Enhancement is critical to the academic

needs of the University. These funds are used to fund scholarships; faculty

recruitment and counter-offers, including start-up and retention packages; and other

core funding for instruction and research.

Strategy 3-4-1	Institutional Enhancement TOTAL	131,686 131,686	131,686 131,686	263,372 263,372
General Re	evenue Funds TOTAL	131,686 131,686	131,686 131,686	263,372 263,372
FTE Reduc	ctions (From FY2018 and FY2019 Base Request)	0.0	0.0	0.0
AGENCY '	TOTALS General Revenue Total	263,372	263,372	526,744
	TOTAL Reduction Target	2	10% st 5% nd 5% Less Target	526,744 263,372 263,372 0

# **Staff Group Insurance Data Elements**

# Non-Formula:

# **Higher Education Employees Group Insurance**

- Higher Education Employee Group Insurance is a separate, sum certain General Revenue (GR) appropriation to fund health insurance benefits for employees funded by GR. Higher Education Employees Group Insurance Contributions bill pattern includes a line item for each institution.
- Funds the total cost of basic life and health coverage for all active and retired employees and 50% of the total cost of health coverage for spouses and dependent children.
- ▶ ERS provides the coverage for all institutions except The University of Texas and Texas A&M Systems, which provide their own coverage.
- The Staff Group Insurance strategy appropriates funds for the proportional cost of Staff Group Insurance

# Schedule 3A, 3B, 3D: Group Insurance Data Elements

- Schedule 3A to be completed by institutions participating in the Employee Retirement System (ERS) Group Benefit Program
- Schedule 3B to be completed by components of The University of Texas and Texas A&M Systems
- Schedule 3D (Supplemental) to be completed by some institutions listed in the LAR instructions to report contracted employees – for example Correctional Managed Health Care employees from the Texas Department of Criminal Justice
- Reported enrollment numbers in the LAR should represent the institutions best estimate of actual enrollment as of December 1, 2018. Actual funding will be based on updated census counts to be expected to be reported on January 2019.

# Schedule 3A, 3B, 3D: Group Insurance Data Elements

- Employee benefits must be paid from the same revenue source as salaries.
- The Method of Financing for Group Health Insurance premiums shall be based on the APS 011 (proportionality) reported by the institution for fiscal year 2018. For LAR purposes, use estimated proportionality likely to be reported.
- Two basic fund categories from which higher education employees are paid:
  - 1. Educational & General
  - Non-Educational and General (Local)
- Enter the total employees in these categories and work backwards to allocate based upon proportionality
- Retired Employees:
  - ERS institutions should NOT include them in Schedule 3A
  - UT and A&M institutions SHALL include retired employees in Schedule 3B.
    - NOTE Retirees should be allocated between appropriated and non appropriated sources in a proportion similar to current salary expenses and in a manner consistent with APS 11 instructions.
- Sum certain amount will show up in Appropriations Bill (after State rates are set)

# **Other LAR Schedules**

# **Performance Measures**

- The LBB has defined a set performance measures for General Academic Institutions and a separate set for Health Related Institutions
- Institutional specific performance measures have been developed for some institutions
- ▶ Each measure is categorized as either a key or non-key measure. The Legislature sets targets for key measures through the GAA.

# **Performance Measures**

- Historical and projected values (FY 2017 FY 2021) for each measure (key and non-key) are included in the LAR (Schedules 2D, 2G and 3A)
- The LAR data is usually the basis for establishing the targets for key measures
- The LBB has the authority to set the targets at a different level than those included in the LAR
- Targets for key measures are included in the GAA Bill Pattern for each institution

# **Performance Measures**

- Actual performance is reported to the LBB through ABEST by October 31st of each year by Institutional Research
- An explanation is required for variances +/- 5% from the targets for key measures
- Things to think about when preparing the LAR
  - Institutional Research department is the best source for performance measure information
  - LAR Performance measure data will be used to set the target for key measures
  - Performance measures are usually a topic of discussion at the LBB/GOBPP staff hearings

# 3B – Rider Revisions & Additions Request

- Word Document, not an ABEST schedule
- Request new riders, deletion or changes to existing riders
- May be used for changes to institution specific riders or Article III and Article IX riders

# 3B – Rider Revisions & Additions Request

- Riders may require revision due to statutory reference changes, technical corrections, changes in agency policy, or need for clarification. Riders that make appropriations for sum-certain, estimated, or unexpended balance amounts may also require revisions.
- Higher Ed System offices coordinate a group of Article III and Article IX rider changes to be submitted for all institutions. Some Systems include this in the System LAR and not the component LARs. Other Systems include it in both the System and component LARs.
- Check with your System office on the policy for Article III and Article IX rider changes

# 6H – Estimated Funds Outside the Bill Pattern

- Used to create the % used in each institution's bill pattern
  - This bill pattern represents an estimated x% of this agency's total available funds for the biennium
- Schedule of Revenue from All Funds to be completed in an Excel Template
- Annual amounts for each current biennium (FY 2018-2019) and requested biennium (FY 2020-2021)
- Include first section for Fund sources appropriated in the GAA Bill Pattern, General Revenue and GR Dedicated; second section for funds appropriated outside of the Bill Pattern, State paid Benefits and transfers; third section for all other local funds.
- Example follows

#### 6.H. ESTIMATED FUNDS OUTSIDE THE INSTITUTION'S BILL PATTERN

#### 2016-17 and 2018-19 Biennia

85th Regular Session, Agency Submission, Version 1

Agency Code: 751

#### Agency name: Texas A&M University-Commerce

				2016-17 Bi	enniu	m					2018-19	Bienn	ium	
		FY 2016 Revenue	П	FY 2017 Revenue		Biennium Total	Percent of Total		FY 2018 Revenue		FY 2019 Revenue		Biennium Total	Percent of Total
APPROPRIATED SOURCES INSIDE THE BILL PATTERN  State Appropriations (excluding HEGI & State Paid Fringes)  Tuition and Fees (net of Discounts and Allowances)  Endowment and Interest Income  Sales and Services of Educational Activities (net)  Sales and Services of Hospitals (net)  Tuition Revenue Bond Art III Rider 64	\$	37,990,228 19,136,814 40,000 20,000	\$	38,095,122 18,719,093 30,000 73,956 3,712,594	\$	76,085,350 37,855,907 70,000 93,956 - 3,712,594		\$	40,271,317 19,500,000 30,000 73,956	\$	40,271,317 19,500,000 30,000 73,956	\$	80,542,634 39,000,000 60,000 147,912	
Other Income Total	_	57,187,042		60,630,765		117,817,807	33.8%	-	59,875,273		59,875,273	-	119,750,546	33.4%
APPROPRIATED SOURCES OUTSIDE THE BILL PATTERN State Appropriations (HEGI & State Paid Fringes) Higher Education Assistance Funds Available University Fund	\$	8,706,840 7,190,875	\$	9,790,714 10,786,313	S	18,497,554 17,977,188		\$	9,790,714 10,786,313	\$	9,790,714 10,786,313	\$	19,581,428 21,572,626	
State Grants and Contracts Hazlewood		5,429,719 309,420		4,047,716 150,000		9,477,435 459,420			4,600,000 150,000		4,600,000 150,000		9,200,000 300,000	
Total	_	21,636,854	_	24,774,743	_	46,411,597	13.3%	_	25,327,027	_	25,327,027	_	50,654,054	14.1%
NON-APPROPRIATED SOURCES Tuition and Fees (net of Discounts and Allowances) Federal Grants and Contracts State Grants and Contracts Local Government Grants and Contracts		58,232,302 12,145,407		58,612,846 12,509,769		116,845,148 24,655,177			59,000,000 12,750,000		59,000,000 12,750,000		118,000,000 25,500,000	
Private Giffs and Grants Endowment and Interest Income Sales and Services of Educational Activities (net) Sales and Services of Hospitals (net)		352,879 1,168,175 3,217,761		363,466 1,130,904 3,302,286		716,345 2,299,079 6,520,047			375,000 1,145,000 3,350,000		375,000 1,145,000 3,350,000		750,000 2,290,000 6,700,000	
Professional Fees (net) Auxiliary Enterprises (net) Other Income		16,586,696		17,084,297		33,670,993			17,500,000		17,500,000		35,000,000	
Total		91,703,220		93,003,568	Ξ	184,706,789	52.9%		94,120,000		94,120,000		188,240,000	52.5%
TOTAL SOURCES	\$	170,527,116	5	178,409,076	5	348,936,193	100.0%	5	179,322,300	\$	179,322,300	\$	358,644,600	100.0%

# **6A. HUB Reporting Schedule**

Shows to what extent the Institution has made "good faith" efforts to comply with HUB rules:

- Part (a.) shows \$ expenditures and % of HUB activity for the previous 2 fiscal years and is broken down by 6 categories of spending
  - Data is from the Comptroller of Public Accounts reporting (comparing HUB goals to actual attainment)
- Part (b.) allows for each agency/institution of higher education to provide a narrative of their respective efforts in meeting their HUB Procurement Goals
  - The information is used as a scorecard for each agency as to how well they are meeting their HUB goals in each procurement category and what factors affect the outcomes

# **6G. Homeland Security Reporting Schedule**

#### This schedule only includes expenditures from <u>federal</u> funds

- Part A: Terrorism-related expenditures funds used to prevent terrorist attacks, reduce vulnerability to terrorism, etc. Includes defense against terrorist attacks, emergency preparedness, and response
- Part B: Natural/Man Made Disasters wildfires, hurricanes, floods, tornadoes
- Identify which federal awards to include in the schedules, review CFDA numbers, key words, sponsor name and abstract
- Identifying the correct CFDA numbers is not a clear cut process. Do the best you can.

# 6J – Budgetary Impacts Related to Federal Health Care Reform

- Informational schedule that reports revenue and expenditures of federal health care reform funding
- Federal Health Care Reform legislation includes:
  - H.R 3590, the Patient Protection and Affordable Care Act of 2010
  - H.R. 4872, the Health Care and Education Reconciliation Act of 2010
- Check with your System Offices if this information is reported centrally or at each institution
- Academic Institutions are not generally expected to have any information to report

# 8 – Summary of Requests for Capital Project Financing

Summary Schedule of Capital Projects and Method of Financing to be completed in an Excel Template

Summary of each Capital Project Requested; Description, Category, Amount, Method of Financing and Associated Debt Service

8. Summary of Requests for Capital Project Financing

Agency Code: 729	Agency: UT Southwestern Medical Center		Prepared by: Arnim Dontes									
Date: October 2014		Amount Requested										
						2016-17	Debt	Debt				
Project ID #	Capital Expenditure Category	Project Description	New Construction	Health & Safety	Deferred Maintenance	Maintenance	2016-17 Total Amount Requested	MOF Code #	MOF Requested	Estimated Debt Service (If Applicable)		Service MOF Requested
1		Vivarium and Aging Research Infrastructure Reinvestment	\$ 109,800,000	\$ -	\$	\$ -	\$ 109,800,000		Tuition Revenue Bonds	\$ 19,145,730	001	General Revenue
								(				

# Schedule 2 Grand Total, Educational, General and Other Funds

- Summarizes education, general and other funds, and includes funding sources not reflected in Schedule 1A or 1B or the Summary of Request
- In other words, they want everything else reported on your AFR in E&G funds that you haven't already reported

# Schedule 2: What does it include?

- Include transfers from the THECB
  - ARP, Texas College Work Study, Professional Nursing Shortage Reduction Program, Fifth Year Accounting Scholarship, Texas Grants, B-on-Time Program, Incentive Funding, ARRA funding, etc.
- Include transfers for Group Insurance (UT and TAMU)
  - Report amounts in appropriation bill unless the System Office has reallocated funding in which case the institution should report the revised amount
- Include AUF transfers (TAMUS, PVAMU, TAMU, UT Austin and UT System)
- Include transfers for Hazlewood
- HEF funds used for E&G equipment (not for capital projects)

# **Schedule 2: For Informational Purposes Only**

- Include Gross Designated Tuition
- Include Indirect Cost Recovery

Estimate these items for all years through 2021.

# Schedule 2: Selected Education, General, and Other Funds

Schedule 2: Selected Educational, General and Other Funds

10/13/2016 3:47:44PM

85th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

#### 751 Texas A&M University - Commerce

	Act 2015	Act 2016	Bud 2017	Est 2018	Est 2019
General Revenue Transfers					
Transfer from Coordinating Board for Advanced Research Program	0	0	0	0	0
Transfer from Coordinating Board for Texas College Work Study Program (2015, 2016, 2017)	68,306	69,716	69,716	0	0
Transfer from Coordinating Board for Professional Nursing Shortage Reduction Program	0	303,720	320,000	0	0
Transfer of GR Group Insurance Premium from Comptroller (UT and TAMU Components only)	5,660,801	6,487,282	6,952,420	0	0
Less: Transfer to Other Institutions	0	0	0	0	0
Less: Transfer to Department of Health, Disproportionate Share - State-Owned Hospitals (2015, 2016, 2017)	0	0	0	0	0
Other (Itemize)					
Texas Veterans Commission	.0	175,859	0	0	0
Other: Fifth Year Accounting Scholarship	.0	6,000	8,000	0	0
Texas Grants	4,771,750	5,050,283	3,650,000	0	0
B-on-Time Program	0	0	0	0	0
Less: Transfer to System Administration	0	0	0	0	0
Subtotal, General Revenue Transfers	10,500,857	12,092,860	11,000,136	0	0

# Schedule 2: Selected Education, General, and Other Funds

General Revenue HEF for Operating Expenses	4,200,149	3,134,288	5,610,000	0	.0
Transfer from Available University Funds (UT, A&M and Prairie View A&M Only)	0	0	0	0	0
Other Additions (Itemize)					
Increase Capital Projects - Educational and General Funds	0	0	0	0	0
Transfer from Department of Health, Disproportionate Share - State-owned Hospitals (2015, 2016, 2017)	0	0	0	0	0
Transfers from Other Funds, e.g., Designated funds transferred for educational and general activities (Itemize)	0	0	0	0	0
Transfer from Coordinating Board for Incentive Funding	0	0	0	0	0
Other (Itemize)					
Transfer from CPA distribution from the Permanent Fund Supporting Military and Veterans Exempmtions	124,705	133,561	0	0	0
Gross Designated Tuition (Sec. 54.0513)	28,906,981	30,600,000	29,280,000	31,000,000	31,000,000
Indirect Cost Recovery (Sec. 145.001(d))	334,553	282,400	260,000	260,000	260,000
Correctional Managed Care Contracts	0	0	0	0	0

# **Schedule 6: Constitutional Capital Funding**

- Schedule should include only activities related to Permanent University Fund (PUF) Bonds, Higher Education Fund (HEF) Bonds and/or HEF allocations
- Verify that the HEF appropriations agree to the amounts in Education Code Section 62.021.
- TRBs and TRB debt service are not included in the schedule

### Schedule 7: Personnel

- Provides detail on full-time equivalent (FTE) and headcount positions paid from appropriated funds and other funds
- ▶ Last session, the "Total Appropriated" FY16 actuals were used as the starting place for calculating the FTE cap. Adjustments were then made based on increases or decreases in GR, formula E&G, & non-formula funding.
  - General Academics: Every \$100k change in funding, FTE cap adjusted by 1
  - HRIs: Every \$250k change in funding, FTE cap adjusted by 1
- Source documents:
  - State Auditor's Office (SAO) quarterly FTE reports (Avg. 4 Qtrs.) for Year
     Also used for Base Recon and Summary of Request FTEs.
  - OOE totals in LAR for Salaries by Faculty and Non-Faculty
  - Internally generated Headcount Report

# Schedule 9 - Special Items Information

- Provides additional information on special items funded through the GAA
- Include ALL existing special items AND NEW requested exceptional items
- Coordinate with the director of your special item for the best and most up-to-date information

# **Consistency in Reporting**

# Legislative Appropriations Request Higher Education Consistency Standards

The following consistency standards were agreed upon by the TASSCUBO Budget Committee on May 25, 2012. The intent of these standards is to simplify the LAR process.

## **Administrator's Statement**

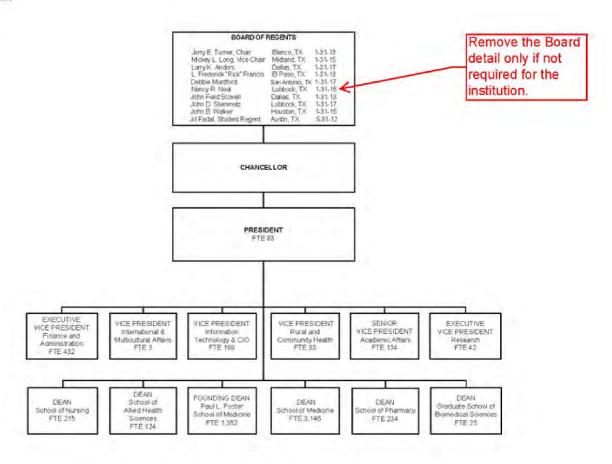
- Based on the LAR instructions, Board member information is only required by systems and independent institutions
- Systems and independent institutions should include a statement similar to the following in the Administrator's statement
  - The Texas Tech University System is governed by a Board of Regents.
     The current members of the Board of Regents are included in the Organizational Chart
- Eliminate the Board of Regents from the Administrator's statement and include in the Organizational Chart

# **Organizational Chart**

- All institutions would include the chain of command from the Board of Regents to the Vice President level of the institution (i.e., Board of Regents, Chancellor, President, Vice President/Provost). For some Health Related Institutions, Deans would be included if they report directly to the President and not to a Provost.
- Positions below a Vice President Level should be excluded
- Detailed Board of Regent information would be provided if required by the institution
- An example of the proposed Organizational Chart changes is attached

TEXAS TECH UNIVERSITY
HEALTH SCIENCES CENTER
Organizational Chart

# **Organizational Chart-1**



# Schedule 3A Strategy Request-Formula and Other Common Strategies

The following verbiage should be included in the strategy description and justification section for formula funded and other common strategies. Verbiage should not be included in the Internal/External factors section.

### **General Academic Institutions-1**

#### **Instruction and Operation Formula**

- The Instruction and Operations Formula provides funding for faculty salaries, departmental operating expense, library, instructional administration, research enhancement, student services and institutional support.
- The funds are distributed on a weighted semester credit hour basis. The rate per weighted semester credit hour is established by the Legislature each biennium.

#### Teaching Experience Supplement

- The Teaching Experience Supplement formula provides an additional weight of 10 percent to lower and upper division semester credit hours taught by tenured and tenure-track faculty.
- The Infrastructure Support formula distributes funding associated with plant-related formulas and utilities. This formula is driven by the predicted square feet for universities' educational and general activities produced by the Coordinating Board Space Projection Model.

#### Infrastructure Support

• The portion of the formula related to utilities is adjusted to reflect differences in unit costs for purchased utilities, including electricity, natural gas, water and wastewater, and thermal energy.

## **General Academic Institutions-2**

#### Texas Research University Fund

- The Texas Research University Fund provides funding to The University of Texas at Austin and Texas A&M University to support faculty to ensure excellence in instruction and research.
- A legislatively determined amount of funding is allocated based on each institution's average research expenditures for the previous three-year period as reported to the Higher Education Coordinating Board.

#### Texas Comprehensive Research Fund

- The Texas Comprehensive Research Fund provides funding to promote increased research capacity at eligible general academic teaching institutions including those other than The University of Texas at Austin, Texas A&M University or any institution designated as an emerging research university under the Higher Education Coordinating Board's (THECB) accountability system.
- Funding is to be expended for the support and maintenance of educational and general activities, including research and student services, that promote increased research capacity.
- A legislatively determined amount of funding is allocated based on the average amount of restricted research funds expended by each institution per year for the three preceding state fiscal years as reported to THECB.

# **General Academic Institutions-3**

#### Core Research Support Fund

- The Core Research Support Fund is established to provide funding to promote increased research capacity at those institutions designated as an emerging research university under the Higher Education Coordinating Board's (THECB) accountability system.
- Funding is to be expended for the support and maintenance of educational and general activities, including research and student services, that promote increased research capacity.
- A legislatively determined amount of funding is appropriated to eligible institutions as follows: (1) 50 percent based on the average amount of restricted research funds expended by each institution per year for the three preceding state fiscal years as reported to THECB; and (2) 50 percent based on the average amount of total research funds expended by each institution per year for the three preceding state fiscal years as reported to THECB.

#### **Instruction and Operation Formula**

- The Instruction and Operations Formula provides funding for faculty salaries, departmental operating expense, library, instructional administration, student services and institutional support. (Insert one of the following sentences here based on the strategy.)
  - The formula for this strategy is based on weighted medical student headcounts.
  - The formula for this strategy is based on weighted dental student headcounts.
  - The formula for this strategy is based on weighted biomedical student full time equivalent.
  - The formula for this strategy is based on weighted nursing student full time equivalent.
  - The formula for this strategy is based on weighted pharmacy student full time equivalent.
  - The formula for this strategy is based on weighted public health student full time equivalent.
  - The formula for this strategy is based on weighted allied health student full time equivalent.
  - The rate per weighted student headcount or full time equivalent is established by the Legislature each biennium.

#### Infrastructure Support

- The Infrastructure Support formula distributes funding associated with plant support and utilities. This formula is driven by the predicted square feet for health related institutions produced by the Coordinating Board Space Projection Model.
- Because the Space Projection Model does not account for hospital space, separate infrastructure funding for hospital space at the institution is included in the total funding for hospital and patient care activities. (This paragraph would only be included for UTMB, UTMD Anderson and UTHSC Tyler).

#### Research Enhancement

• The Research Enhancement formula allocates a fixed amount per year to each institution in addition to a legislatively determined percentage of the research expenditures as reported to the Texas Higher Education Coordinating Board. These funds are used to support the research activities of the institution.

#### **Graduate Medical Education**

• The Graduate Medical Education formula allocates funding based on the number of medical residents.

These funds shall be used to increase the number of resident slots in the State of Texas as well as for faculty costs related to GME.

#### **Dental Loans**

• For institutions with Dental Schools add: Section 61.910 of the Texas Education Code requires that 2% of the resident dental school tuition be transferred for repayment of student loans of dentists subject to eligibility determinations established by the Texas Higher Education Coordinating Board.

# Permanent Health Fund for Higher Education (Education Code, Section 63.001)

 This strategy includes the institution's allocation of the Permanent Health Fund for Higher Education established by Section 63.001 of the Texas Education Code. The purpose of these funds includes medical research, health education, treatment programs, or state matching funds for the eminent scholars fund program.

#### Other Permanent Health Funds (Education Code, Section 63.101)

- Funding for this strategy is derived from annual distributions of this institution's permanent endowment fund established Section 63.101 of the Texas Education Code. These are appropriated for research and other programs that are conducted by the institution and that benefit the public health or for state matching funds for the eminent scholars fund program.
- Note: UTHSC San Antonio, UTEP, TTUHSC El Paso, TTUHSC (not El Paso) and TAMU HSC have additional purposes in Sec. 63.102(c) that should be added as appropriate.

## **All Institutions**

#### **Staff Group Insurance**

• This strategy is to provide proportional share of staff group insurance premiums paid from Other Educational and General funds.

#### Worker's Compensation

• The strategy funds the Worker's Compensation payments related to Educational and General funds.

#### Texas Public Education Grants

• This strategy represents tuition set aside for the Texas Public Education Grants program as required by Section 56.033 of the Texas Education Code.

# Schedule 3A- Strategy Request-Non-formula Support

- Schedule 9, Special Item Information should be considered the primary schedule for all continuing non-formula support item (formerly special item) requests
- The mission statement from Schedule 9 should be used as strategy description and justification on Schedules 3A
- In the Internal and External Factors Section, use the following statement:
  - Additional information for this strategy is available in Schedule 9,
     Special Item Information.

## **Omitted Schedules**

- A list of Schedules not included in the LAR should be included right after the Table of Contents
- Institutions should no longer insert blank pages for the schedules that are omitted if they are included on this list
- An example is attached

# **Schedules Not Included**

gency Code:	Agency Name:	Prepared By:	Date:	Request Level:					
'20	The University of Texas System Admin.	Randy Wallace	August 2010	Baseline					
	identified below, the U. T. System Admin schedules have been excluded from the								
Number	Name								
2.D.	Summary of Base Request Objective Or	utcomes							
2.G.	Summary of Total Request Objective Or	Summary of Total Request Objective Outcomes							
3.C.	Rider Appropriations and Unexpended	Rider Appropriations and Unexpended Balances Request							
6.B.	Current Biennium One-time Expenditure	e Schedule							
6.F.	Advisory Committee Supporting Sched	ule							
6.G.	Homeland Security Funding Schedule								
Schedule 1A	Other Educational and General Income								
Schedule 4	Computation of OASI								
Schedule 5	Calculation of Retirement Proportionali	Calculation of Retirement Proportionality and ORP Differential							
Schedule 7	Current and Local Fund (General) Balan	nces							
Schedule 10A	Tuition Revenue Bond Projects-Schedu	le							

# **Last Steps – What Now?**

- If offered, attend an ABEST training
- ABEST Access -(Get Your Access NOW)
- Go To Legislative Budget Board web site.

http://www.lbb.state.tx.us/

Look under AGENCIES PORTAL

Under "LOGON INFORMATION"...

Click: Agency Logon Request Form

The LAR will include up to 27 ABEST reports. Data will be entered into various data-entry screens, using instructions in Preparing and Submitting Legislative Appropriation Requests (LARs) in ABEST.

#### What should I do now?

- Determine which schedules apply
- Determine who is responsible for which schedules
- Make the assignments, send out the info, and set deadlines (keep in mind review and approval time within your Institution)
- Order all necessary reports from Accounting, Payroll, Human Resources, etc.

- Ensure someone is working on/reviewing:
  - Administrator's Statement
  - Performance Measures
  - Strategy/Exceptional Item Description and Justification
  - External/Internal Factors Impacting Strategy/Exceptional Item
  - Strategies tied to Statewide Goal/Benchmark/Service Categories
  - Special Item Information (Schedule 9)

- Determine best order to work the budget/finance office schedules
  - 6.I. 10 Percent Biennial Base Reduction Options
  - Schedule 4 Computation of OASI
  - Schedule 5 Calc of Retirement Proportionality and ORP Diff
  - Schedule 1 Other Educational and General Income
  - Schedule 2 Grand Total Educational, General and Other Funds
  - 3.A. Strategy Request OOE, MOF, and FTE
  - 4.A. Exceptional Item Request Schedule
  - Everything else
  - 2.B. Summary of Base Request by Method of Finance

# Final Tips....

- You WILL get through this
- Use your resources right here in this room
- NO Question is EVER dumb!
- ASK QUESTIONS
- When in doubt, ASK
- Have a question.. Ask
- Remember that if you are confused about something, it's possible that others are too, COMMUNICATE!

